

ILLINOIS POLLUTION CONTROL BOARD
November 1, 2012

ILLINOIS ENVIRONMENTAL)	
PROTECTION AGENCY,)	
)	
Complainant,)	
)	AC 13-12
v.)	(IEPA No. 210-12-AC)
)	(Administrative Citation)
DAVID CHAPMAN ,)	
)	
Respondent.)	

ORDER OF THE BOARD (by T.A. Holbrook):

On September 18, 2012, the Illinois Environmental Protection Agency (Agency) timely filed an administrative citation against David Chapman (respondent). *See* 415 ILCS 5/31.1(c) (2010); 35 Ill. Adm. Code 101.300(b), 108.202(c). The administrative citation concerns respondent's facility located at the north end of Stemme Street, Wilsonville, Macoupin County. The property is commonly known to the Agency as the "Wilsonville/Chapman" site and is designated with Site Code No. 1171205002. For the reasons below, the Board accepts respondent's petition to contest the administrative citation as timely filed, but directs respondent to file an amended petition to cure deficiencies identified in this order.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2010)), an administrative citation is an expedited enforcement action brought before the Board seeking civil penalties that are fixed by statute. Administrative citations may be filed only by the Agency or, if the Agency has delegated the authority, by a unit of local government, and only for limited types of alleged violations. *See* 415 ILCS 5/21(o), 21(p), 22.51, 22.51a, 31.1(c), 42(b)(4), 42(b)(4-5), 55(k) (2010); 35 Ill. Adm. Code 108.

In this case, the Agency alleges that on July 19, 2012, respondent violated Sections 21(p)(1) and 21(p)(3) of the Act (415 ILCS 21(p)(1) and 21(p)(3) (2010)) by causing or allowing the open dumping of waste in a manner resulting in litter and open burning at the Macoupin County site. The Agency asks the Board to impose on respondent the statutory \$1,500 civil penalty for each alleged violation, for a total civil penalty of \$3,000.

As required, the Agency served the administrative citation on respondent within "60 days after the date of the observed violation." 415 ILCS 5/31.1(b) (2010); *see also* 35 Ill. Adm. Code 101.300(c), 108.202(b). Any petition to contest the administrative citation was due by October 22, 2012. On October 17, 2012, the Board received a letter from respondent, which the Board construes as a petition for review (Pet.). *See* 415 ILCS 5/31.1(d) (2010); 35 Ill. Adm. Code 101.300(b), 108.204(b). In the petition, respondent relates details of his recent hospitalization. He states that many of the items at issue in the administrative citation have been picked up or recycled, referring to attached photographs of the site. Pet. at 1; *see* 35 Ill. Adm. Code 108.206.

The Board accepts the petition as timely but finds that the petition contains deficiencies that must be remedied before the case can be accepted for hearing. First, the petition fails to state adequate grounds for appeal, which must include allegations that the recipient of the citation: 1) does not own the property, 2) did not cause or allow the alleged violations, 3) was not timely or properly served, or 4) was unable to prevent the violation due to uncontrollable circumstances. 35 Ill. Adm. Code 108.206. The petition fails to state any of these grounds for appeal. Evidence of subsequent cleanup or compliance is not sufficient grounds for appeal. IEPA v. Jack Wright, AC89-277, slip op. at 7 (Aug. 30, 1990). The Board therefore directs respondent to include any reasons for granting a petition according to 35 Ill. Adm. Code 108.206 in an amended petition.

Second, the petition omitted the relevant proceeding caption and case number. 35 Ill. Adm. Code 101.302(g). All documents filed with the Board should contain the relevant proceeding caption and number, which in this case is AC 13-12. *See* 35 Ill. Adm. Code 101.302(g). The Board thus directs respondent to include the proper caption and number on the amended petition.

Third, the Board finds no evidence that the Agency was served with a copy of the petition. Parties in Board adjudicatory proceedings are responsible for the service of all documents they file with the Clerk's Office. 35 Ill. Adm. Code 101.304(b). The party filing and serving the document is also responsible for providing proof of proper service. 35 Ill. Adm. Code 101.304(d). However, as there is no evidence that respondent served the Agency with a copy of the petition, the Board directs respondent to serve a copy of the amended petition upon the Agency, and to file proof of service with the Board.

Finally, the petition does not clearly state the grounds upon which it is made, nor does it offer a concise statement of the position or relief sought. 35 Ill. Adm. Code 101.504. The Board directs respondent to clearly state the relief he is seeking in his amended petition.

Under these circumstances, the Board directs respondent to file an amended petition by December 3, 2012, which is the first business day following the 30th day after the date of this order. *See, e.g., County of Jackson v. Dan Kimmel*, AC 06-21 (Feb. 16, 2006) (accepting as timely filed a petition that failed to include grounds for appeal but requiring an amended petition to cure the deficiency). The amended petition must clearly state one or more acceptable grounds for contesting the administrative citation. 35 Ill. Adm. Code 108.206. The amended petition must also provide the necessary caption and case number. 35 Ill. Adm. Code 101.302(g). The respondent must also serve a copy of the amended petition on the Agency and file proof of service with the Board, 35 Ill. Adm. Code 101.304. Additionally, respondent must clearly state the relief he seeks. 35 Ill. Adm. Code 101.504. If respondent fails to file an amended petition in accordance with this order, the Board will dismiss the petition and enter a default order against respondent, finding the violations alleged and imposing the corresponding \$3,000 civil penalty. IEPA v. Ray Logsdon Estate, AC 05-54 (Apr. 21, 2005) (finding respondent defaulted by not filing an amended petition as directed to cure the deficiency in the original petition).

If respondent proceeds to contest the administrative citation but does not prevail on the merits of this case, respondent may have to pay not only the \$3,000 civil penalty, but also any hearing costs of the Board and the Agency. A schedule of the Board's hearing costs is available from the Clerk of the Board and on the Board's Web site at www.ipcb.state.il.us. See 35 Ill. Adm. Code 108.504.

IT IS SO ORDERED.

I, John T. Therriault, Assistant Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on November 1, 2012 by a vote of 4-0.

A handwritten signature in black ink that reads "John T. Therriault". The signature is written in a cursive style with a long horizontal flourish extending to the right.

John T. Therriault, Assistant Clerk
Illinois Pollution Control Board